

Current and Emerging Air Issues Post Lafarge

John Willms

Specialist in Environmental Law Certified by the Law Society of Upper Canada

Willms & Shier Environmental Lawyers LLP www.willmsshier.com

AWMA Breakfast Series
March 25, 2009



Outline

- What is "Lafarge"?
- Air quality standards Ambient Air Quality Criteria and Regulation 419
- How to determine compliance with Regulation 419
- Reporting requirements
- Lafarge and cumulative effects assessment



The Lafarge Decision

- Application for a C of A (Air) to burn municipal solid waste in a cement kiln
- Received approval from the Director
- Concerned citizen group appealed to the Environmental Review Tribunal
- ERT & Court found mere compliance with 419 was not enough



Lafarge Ruling

- MOE has to consider its Statement of Environmental Values before granting a C of A:
 - Ecosystem Effects
 - Precautionary Principle
- ERT and Court ruled that cumulative effects assessment may be necessary to allow consideration of
 - Ecosystem Effects
 - Precautionary Principle



Ambient Air Quality Criteria

- Ambient air quality is the cumulative effect of emissions from all sources impinging at any POI
- AAQC are the "desirable levels" of ambient air quality for listed substances
- Averaging times are effects based:
 24 hours, 1 hour and 10 minutes
- Published MOE Guideline



Air Quality Standards in Regulation 419/05

- Schedule 1: Standards with Half Hour Averaging Times
- Schedule 2: Updated Standards with Half Hour Averaging Times After 2010
- Schedule 3: State of the Art Standards with Variable Averaging Times – US EPA Models – Being Phased In
- PLUS Upper Risk Thresholds (Schedule 6)



Schedule 3 Standards

 Schedule 3 POI Standards are set equal to AAQC (for all but one substance)

• This creates a Dilemma:

There is no allowance for background



Compliance with 419 Schedule 3 Exceedance

- Reportable under Regulation 419
- Reporting triggers obligation to file abatement plan within 30 days
- Can result in abatement orders and prosecutions



Compliance with 419 –AAQC Exceedance

- Leads to MOE presumption of adverse effect
- Adverse effect reportable under Regulation 419
- Reporting triggers obligation to file abatement plan within 30 days
- Causing an adverse effect is noncompliant with 419 and the Environmental Protection Act
- Can result in abatement orders and prosecutions



What constitutes exceedance?

20. (1) A person shall not discharge ... a contaminant listed in Schedule 3 into the air if a standard is set out in that Schedule for the contaminant ... and the discharge results in the concentration of the contaminant at a point of impingement exceeding that standard



Reporting is Required

- When modeling or monitoring shows an exceedance of a 419 standard or adverse effect
- Modeling is facility specific and ignores background and significant neighbouring sources
- Monitoring measures the cumulative effect of facility and background



Who is Obliged to Report

- Consultants: NO
- Discharger: YES
- Which Discharger?
 - If Director combines two properties under s.4
 - Share raw materials, products, or services
 - Both responsible for exceedance



Reporting Triggers

- 28. (1) A person who discharges ... shall, as soon as practicable, notify a provincial officer in writing if,
- (a) the person uses an approved dispersion model to predict concentrations of the contaminant that result from the discharges and...
- the use of the model indicates that discharges of the contaminant may result in a contravention ...
- (b) measurements of air samples indicate that discharges of the contaminant may result in a contravention ...



Cumulative Air Impacts Post Lafarge

- ERT and Court ruled that Director should have considered cumulative effects on ecosystem
- Adding facility modelled POI impact to measured background could result in exceedance
- Exceedance = adverse effect = no C of A?



Certificates of Approval

Director can impose different or more stringent standard:

21. Sections 18, 19 and 20 do not apply to a discharge of a contaminant if a certificate of approval imposes a more stringent standard



Is Cumulative Effects Assessment Now Mandatory?

- Not in every case
- Lafarge does require the Director to consider whether cumulative effects assessment needed
- How? In the beginning, informal triage. Eventually MOE will have to develop a screening process
- US EPA NSR/PSD may be a precedent



Contact Information

John Willms

Phone: (416) 862-4821

jwillms@willmsshier.com

Willms & Shier Environmental Lawyers LLP

www.willmsshier.com